

Draft 2013 Integrated Energy Policy Report

Presented by Heather Raitt October 15, 2013



Background

- Energy Commission prepares IEPR every two years, an update in intervening years
- Adopted Order Instituting Information Proceeding for 2012 IEPR Update and 2013 IEPR in February 2012
- Issued 2013 IEPR Scoping Order on March 7, 2013
- Held 28 workshops between October 2012 October 2013 on Scoping Order topics
- Staff reports, workshop presentations, and transcripts available at: http://www.energy.ca.gov/2013 energypolicy/



Overview

2013 IEPR includes 9 chapters:

- 1. Energy Efficiency
- 2. Demand Response
- 3. Bioenergy Status and Issues
- 4. Electricity
- 5. Strategic Transmission Investment Plan
- 6. Nuclear Power Plants
- 7. Natural Gas
- 8. Transportation Energy
- 9. Climate Change



Energy Efficiency Recommendations

- Draft Action Plan for Comprehensive Energy Efficiency in Existing Buildings recommendations include advancing:
 - Improved data reporting and management
 - Tools and code enforcement to improve compliance
 - Workforce training
 - A portfolio of options for upgrades
 - Development of standard building assessment tools
 - Focus on multifamily and smaller commercial building upgrades
 - Work with local governments to improve public buildings
 - Innovative financing options
- Opportunities with Executive Order B-18-12 and Proposition 39
- Adopt appliance standards that reduce plug load



Energy Efficiency Recommendations

- Zero-net energy
 - Increase efficiency of new buildings by 20-30% in each triennial building standard update
 - Develop training to help achieve reach standards
 - Track market progress on construction and performance
 - Coordinate with CPUC on future utility new construction-related programs
 - Develop workforce development programs
 - Include a voluntary energy tier in California Green Building Standards Code



Energy Efficiency Recommendations

- Utility energy efficiency targets
 - Advance financing mechanisms
 - Advance locational and peak period energy efficiency
 - Increase natural gas end use efficiency
 - Analyze savings from codes and standards
 - Modernize energy related information management practices
- Encourage geothermal heat pump and ground loop industry to:
 - Develop an alternate calculation method
 - Produce model local ordinance
 - Promote the use of California-specific standards for training



Demand Response

- With energy efficiency, DR is at the top of the Loading Order
- DR can help maintain reliable electric system
- DR can potentially offset the need for new power plants and transmission
- Insufficient progress
- Given supply constraints in South Coast there is urgent need to advance DR



Demand Response Recommendations

- Establish rules for direct participation in California ISO markets
- Conduct pilot tests to develop a multi-year, forward auction mechanism targeting capacity constrained areas
- Resolve market barriers for multi-year reliability framework
- Continue collaborative process to advance fast response DR
- Advance customer acceptance



Bioenergy

- Small part of system, but provides benefits
 - Solid-fuel biomass capacity (electricity): 681 MW as of 2012
 - Biofuel in-state production capacity (transportation): about 220 million gallons/yr in 2013
- AB 1900 (Gatto), evaluate barriers and solutions to biomethane
- Challenges include:
 - Regulatory uncertainty,
 - Expense of upgrading to pipeline quality,
 - Limited access to distribution pipelines,
 - Interconnection,
 - Low natural gas prices,
 - Technology commercialization



Bioenergy Recommendations

- Develop a statewide programmatic environmental impact report
- Expanded consideration of the benefits of bioenergy in the CPUC's procurement process
- Development of sustainability standards for biomass fuel harvesting
- Further support R&D for advanced biofuels and pipeline biomethane injection



Electricity – Demand Forecast

- The California Energy Demand 2014-2024 Preliminary Forecast presents 3 base demand scenarios (high, medium, low) and 5 additional achievable energy efficiency scenarios
- The revised staff draft demand forecast results are:
 - o Ave. annual electricity demand growth 2012-2024: 0.76% 1.54%
 - o Peak demand growth from 2012-2024: 0.8% 1.83%
- Recommendations include:
 - Better align agency planning cycles
 - Determine appropriate level of forecast granularity



Electricity – Infrastructure Needs

- Electricity infrastructure needs
 - Once-through cooling retirements
 - Permanent closure of San Onofre
- Preliminary Reliability Plan for LA Basin and San Diego
 - Energy Commission, CPUC, and California ISO developed plan
 - 50% of incremental resource need from energy efficiency, demand response, distributed generation, and storage
 - Will include off ramps and contingencies in case resources do not materialize in time
 - Finalized plan will be submitted to the Governor and culminate in an action plan
- Energy Commission will update data reporting requirements beginning in 2014



Electricity – Cost of New Generation

- Estimates of the costs of new generation
 - Rapid decline in costs expected for solar PV, cost reductions expected for solar thermal
 - Cost reductions for wind expected to continue, offset by cost of land and transmission in California
 - Other renewables (biomass and geothermal) not expected to see substantial cost reductions
 - Fossil-fueled technologies expected to remain flat, cost increases of about 15% in coming decade



Strategic Transmission Investment Plan

- To support 33% by 2020 RPS, California needs quick and effective transmission project permitting
- 18 transmission projects identified and approved to integrate renewables
- Recommendations include:
 - Encourage participation in the California ISO's energy imbalance market
 - Continue joint agency efforts to recommend long-term potential transmission solutions that address reliability concerns and ways to reduce permitting timelines
 - Identify appropriate transmission corridors



Nuclear Power Plants

- California's 2 nuclear power plants (Diablo Canyon and San Onofre) near major earthquake faults
- Follow up on 2011 IEPR recommendations for PG&E and SCE
- San Onofre announced permanent closure on June 7, 2013
- Recommendations include:
 - Address comprehensive design basis seismic analyses
 - Compliance with fire protection regulation
 - Accelerate transfer of spent fuel storage



Natural Gas

- Nearly 46% of natural gas use was for electricity in 2012
- 90% of natural gas supply comes from out-of-state
- Fracking has transformed market
- 2013 IEPR discusses pipeline safety, renewable energy integration, pipeline development, and interest in LNG exporting
- Recommendations include:
 - Better integrate pipeline delivery of natural gas with electric system reliability needs,
 - Monitor national interest in LNG
 - Track changing revenue dynamics for natural gas



Transportation

- Accounts for 40% of energy consumption, 38% of GHGs
- Sept. 2013, AB 8 (Perea) reauthorized extending program funding through Jan. 1, 2014
- Alternative and Renewable Fuel and Vehicle Technology Program first created in 2007
 - o \$400 million
 - o 223 projects
- Investments are adding:
 - 7,200 electric vehicle charging stations
 - o 205 E85, 50 natural gas, 6 hydrogen fueling stations
 - >26,000 EVs, 160 electric trucks, 1,375 natural gas trucks



Transportation Energy

- Estimated plausible growth for several low carbon alternative fuel options
- Could see a three-fold increase in alternative fuel growth by 2020 as result of:
 - Existing incentives and regulations
 - Alternative fuel price advantages
 - Expected economy of scale for vehicle manufacturing
 - Technology advances
- Recommendations include:
 - Implement Governor's Executive Order and ZEV Action Plan
 - o Collaborate to balance multiple policy objectives with electrification
 - Support national renewable fuel standard goals
 - Develop multi-year strategy to fund vehicle rebates and infrastructure incentives



Climate Change

- In May, 2013 Governor Brown joined researchers around the world to help bridge scientific research with call to political action
 - Scientific Consensus on Maintaining Humanity's Life Support Systems in the 21st Century: Information for Policy Makers http://mahb.stanford.edu/consensus-statement-from-global-scientists
- Workshops to discuss latest climate projections, impacts, and needed preparations
- Further research is needed on:
 - Effect of extreme weather events on the energy sector
 - Changes needed for California's energy system in coming decades
 - Improvements to climate change indicators



Climate Change

- ARB's 2013 Scoping Plan update will emphasize targets for 2030 and challenges to meeting 2050 goals
- Three strategies to reduce GHG emissions:
 - Energy efficiency
 - Expanded ZEV deployment
 - Decarbonizing Western Grid
- Energy Commission & ARB will develop metrics to track progress



Next Steps

- Comments due COB October 29
- Instructions on submitting written comments are on the notice for the October 15 meeting available at: http:// www.energy.ca.gov/2013_energypolicy/documents/
- Release of proposed final 2013 IEPR anticipated December 23, 2013
- Proposed adoption January 15, 2014